

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Orange qualifies as an Entitlement Jurisdiction for Community Development Block Grant (CDBG) funds and a Participating Jurisdiction for HOME Investment Partnerships (HOME) funds. The U.S. Department of Housing and Urban Development (HUD) allocates these funds to the City annually. The FY 2023-24 Action Plan is the fourth Annual Action Plan of the 2020-2024 Consolidated Plan and provides a concise summary of the actions, activities, and the specific federal and other resources that will be used to address the priority needs identified by the Consolidated Plan.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The City of Orange conducted a community needs assessment during the preparation of the five-year strategic plan (The 2020-2024 Consolidated Plan) and identified the following high priority needs:

- Increase the supply of affordable housing through rental assistance, new construction, and acquisition/rehabilitation projects.
- Provide fair housing for all economic segments and special needs households.
- Continue to financially support homeless facilities and agencies that address service needs of the homeless and those at risk of becoming homeless.
- Improve the quality of existing community services, facilities, and infrastructure to serve low- and moderate- income neighborhoods.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City and the CDBG Program Committee considered the past performance of the CDBG subrecipients when determining the allocation of CDBG funds to proposed FY 2023-24 activities. The CDBG Program Committee considered funding requests from nonprofit organizations based upon the proposed benefit to low- and moderate- income residents, their experience in carrying out the proposed activities, and

meeting the CDBG requirements. CDBG funding was allocated only to activities that address the high priority needs of the 2020-2024 Consolidated Plan.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City advertised the availability of CDBG funds on March 30, 2023, in the Orange City News and held two Public Hearings on February 21, 2023 (CDBG Program Committee), and May 9, 2023 (City Council) and one public meeting on March 16, 2023 (CDBG Committee).

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The 30-day public review period for the Draft Action Plan started Thursday, March 30, 2023 and ended on Monday, May 1, 2023. However, the City continued to accept public comments up until submittal to HUD. No public comments were received during the public review period.

6. Summary of comments or views not accepted and the reasons for not accepting them

No comments or views were received.

7. Summary

The City allocated the CDBG funds to primarily benefit low- and moderate- income households. The CDBG beneficiaries are either income-qualified residents that receive direct services or residents of neighborhoods where at least 51 percent of the population is low and moderate Income.

The City received the following amounts for FY 2023-24:

1. CDBG - \$1,034,444
2. HOME - \$432,231

See Section AP-35 Projects for a detailed description of each activity. Below is a summary of the CDBG activities and allocations:

- Program Administration - \$206,888 in CDBG funds for program administration and fair housing activities.
- Public Facilities – \$672,390 in CDBG funds for street improvements and public facilities projects.
- Public Services –\$155,166 in CDBG funds for public services activities.

For HOME funds, the City is proposing to establish a Tenant Based Rental Assistance Program beginning on July 1, 2023. Guidelines are under development and will be subject to City Council approval. New proposed projects for the remaining HOME balance available will be subject to CDBG Committee and City Council approval. The City is exempt from the 25% match requirement. HOME specific percentage cap requirements for the HOME Allocation of \$432,231 and the amounts planned for Administration, and caps are calculated as follows:

- Program Administration - \$43,223 in HOME funds for the planning and administration of the program.
- CHDO Set-Aside - \$64,834 for affordable housing developments by a CHDO.
- Affordable Housing Development - \$324,172 for affordable housing development.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	ORANGE	Community Development Department
HOME Administrator	ORANGE	Community Development Department

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City advertised the availability of CDBG funds, solicited input from nonprofit agencies, and encouraged residents to participate in the development of the FY 2023-24 Action Plan through a variety of methods. This included publishing an ad in the *Orange City News*, announcing its availability on the City's website, and notifying local nonprofit agencies by email.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

Staff maintains a close working relationship with the Orange County Housing Authority. The City is home to regional hospitals including UC Irvine Medical Center, Children's Hospital of Orange County (CHOC), and Providence St. Joseph Hospital of Orange. Ensuring access to quality medical care is an important priority for our assisted housing providers. The City also supported the Orange County's Mental Health Agency efforts in setting up a mental health facility in Orange to serve low- income populations faced with mental health issues.

In addition, the City used Community Development Block Grant CARES Act Funding (CDBG-CV) funds towards supportive services at the Hub Resource Center (HRC), located in the City of Orange, that provides services to the city's most vulnerable population. As part of the services offered, on-site appointments and consultations with private and government health, mental health, and services agencies are coordinated and facilitated. Referrals and assistance is also provided to clients seeking public and assisted housing by HRC partners including the Orange Police Department's Homeless Engagement, Assistance & Resources Team (HEART), Volunteers of America (VOA), and the Orange County Health Agency.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The County of Orange is the lead agency coordinating Continuum of Care for the entire county. The City of Orange supports the County of Orange's efforts to develop effective programs to address the needs of homeless persons, including the 10-Year Plan to end Homelessness. The City supports the Orange County Housing Authority's (OCHA's) applications for a variety of programs to address needs of the homeless and those at risk of homelessness.

Additionally, the City used CDBG-CV funds for the HRC where Continuum of Care services to the homeless, both individuals and families, and persons at risk of homeless are centralized to allow the greater access and opportunity for follow-up with service agencies to assist the most vulnerable populations. Continuum

of Care partners hold one-on-one consultations with clients on site, and if needed, the HRC will also arrange for transportation or other assistance to clients with access to care and services needed.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Orange is not a recipient of ESG funds.

2. Describe Agencies, groups, organizations, and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Assistance League of Orange
	Agency/Group/Organization Type	Services-Children Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2023-24 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2023-24 CDBG funds.
2	Agency/Group/Organization	Friendly Center, Inc.
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2023-24 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2023-24 CDBG funds.
3	Agency/Group/Organization	Fair Housing Foundation
	Agency/Group/Organization Type	Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment

Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2023-24 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2023-24 CDBG funds.
Agency/Group/Organization	South County Outreach
Agency/Group/Organization Type	Services-Children Services-Elderly Services-Persons with Disabilities Housing Assistance Persons
What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2023-24 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2023-24 CDBG funds.
Agency/Group/Organization	The Priority Center
Agency/Group/Organization Type	Services-children
What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2023-24 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2023-24 CDBG funds.
Agency/Group/Organization	Orange Unified Public Schools Foundation

Agency/Group/Organization Type	Services-children
What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2023-24 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2023-24 CDBG funds.

Identify any Agency Types not consulted and provide rationale for not consulting

The City issued a Notice of Funding Availability inviting all agencies to participate.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	County of Orange	The City collaborates with the County of Orange to implement strategic goals and policies under the Continuum of Care.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting

The City advertised the availability of CDBG and HOME funds, held public meetings, solicited input from nonprofit agencies, and encouraged residents to participate in the development of the FY 2023-24 Action Plan through a variety of methods. The feedback received through this process was considered when setting program goals.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Non-targeted/broad community nonprofits and city departments	Notice of Funding Availability was published in Orange City News, City's web site.	N/A	N/A	N/A
2	Email	nonprofits and city departments	Notice of Funding Availability was emailed to nonprofit agencies on the City's CDBG Program interest list and those who expressed interest.	N/A	N/A	N/A
3	Public Hearing	Non-targeted/broad community	The CDBG Committee held a public hearing on February 21, 2023	Agencies in attendance discussed	N/A	N/A

		nonprofit agencies and city departments	with representatives from nonprofit agencies to receive presentations on the project/program proposals by nonprofit agencies and various city departments.	programs, projects, and community needs.		
4	Public Meeting	Non-targeted/broad community nonprofit agencies and city departments	The CDBG Program Committee held a public meeting on March 16, 2023 discuss funding recommendations on the project/program proposals by nonprofit agencies and various city departments.	The CDBG committee discussed programs and projects and developed funding recommendations with contingencies for the final allocation announcement.	N/A	N/A
5	Public Hearing	Non-targeted/broad community nonprofit agencies and city departments	The City Council held a public hearing on May 9, 2023 to review and approve the FY2023-24 AAP draft funding recommendations.	No public comments were received at the public hearing.	N/A	N/A

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The primary objective of the CDBG program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low and moderate income. The City allocates CDBG funds for a variety of activities including fair housing services, public services, and street improvements.

Eligible activities under the HOME Program include acquisition, rehabilitation, homebuyer assistance, and rental assistance. The City will allocate HOME funds for tenant based rental assistance and other eligible activities such as acquisition, rehabilitation, and development of affordable rental housing.

The City may access federal, State, and local resources to achieve its housing and community development priorities. Specific funding sources will be used based on the opportunities and constraints of each particular project or program. The City will focus its resources and efforts on a variety of activities and leverage federal and local funds to maximize the number of households that can be assisted. The uses of funds shown in the following table are potential uses. The City does not allocate its CDBG or HOME funds to all of the categories listed.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 4				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$1,034,444	0	0	1,034,444	1,205,430	The City allocates CDBG funds for a variety of activities including fair housing services, street improvements, and public services.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 4				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition, Homebuyer assistance, Homeowner rehab, Multifamily rental new construction, Multifamily rental rehab, New construction for ownership, and TBRA	\$432,231	0	\$100,949	\$533,180	\$541,393	The City allocates HOME funds for the acquisition, rehabilitation, or development of affordable rental housing. Additionally, Tenant-based rental assistance will be a new activity in the new program year.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City's primary funding sources are CDBG and HOME funds. Other sources of competitive funding to address housing and community development needs include: former Redevelopment Agency set-aside funds to assist with affordable housing development funding, Permanent Local Housing Allocation (PLHA) funds used to fund two navigation centers in Buena Park and Placentia, and HOME American Rescue Plan (HOME-ARP) to assist the most vulnerable populations, including those experiencing homelessness.

Developers will seek additional funding sources to leverage developer HOME funds for their respective projects. The City of Orange has been exempted from the match requirement.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Discussion

AP-35 lists all of the FY 2023-24 Community Development Block Grant projects.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities Improvements	2020	2024	Non-Housing Community Development	City of Orange	Public Facilities and infrastructure improvements	CDBG: \$672,390 HOME: 0	Public facility or infrastructure activities for low/moderate income housing benefit: 61,730 households assisted.
2	Homelessness	2020	2024	Homeless	City of Orange	Homeless population	CDBG: \$0 HOME: \$0	
3	Public Service Projects	2020	2024	Non-Housing Community Development	City of Orange	Public services/homeless/non-homeless special need	CDBG: \$155,166 HOME: \$0	Public service activities for Low/Moderate Income Housing Benefit: 40796 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Multi-Family Affordable Housing Development	2020	2024	Affordable Housing	City of Orange	Housing Rehabilitation and Housing Development – New Construction.	HOME CHDO: \$64,834 HOME Developer Projects: \$174,174	11 Housing Units
5	Rental Assistance	2020	2024	Rental Assistance	City of Orange	Rental assistance to low and moderate income individuals and families	CDBG: \$0 HOME: \$150,000	8 individuals or families assisted through the TBRA Program
5	Administration/Planning	2020	2024	Administration	City of Orange	Public facilities infrastructure and improvements; public services/homeless/non-homeless special need; housing rehabilitation and development – new construction.	CDBG: \$206,888 HOME: \$43,223	Successful administration of program year and management of funds.

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Public Facilities Improvements
	Goal Description	Public facilities improvements: infrastructure improvements including sewers, ADA, sidewalks, streets, etc.
2	Goal Name	Homelessness
	Goal Description	No FY 23-24 CDBG funds will be allocated to homeless programs.
3	Goal Name	Public Service Projects
	Goal Description	Activities such as services for low to moderate income individuals and families, fair housing, resources for homeless individuals
4	Goal Name	Multi-Family Affordable Housing Development
	Goal Description	Multi-Family new housing development or acquisition/rehab of existing housing for low-to-moderate income residents.
5	Goal Name	Rental Assistance
	Goal Description	Rental Assistance to low-and moderate-income individuals and families.
6	Goal Name	Administration/Planning
	Goal Description	Administration and planning for grant management.

Projects

AP-35 Projects – 91.220(d)

Introduction

The FY 2023-24 Action Plan identifies priority housing and community development activities that will be undertaken to provide community services, public facilities, and decent, affordable housing to address the needs of low and moderate income residents.

Note each project below begins with one of the following codes to indicate the type of activity it is:

PS – Public Service

PF – Public Facilities and Infrastructure

AH – Affordable Housing

RN – Rental Assistance

AD – Planning and Administration

Projects

#	Project Name
1	PS – Orange Fair Housing Program
2	PF – ADA Wheelchair Access Ramps
3	PF - Street Rehabilitation
4	PF – El Modena Restroom Project
5	PS – After School Community Programs
6	PS – Bike Team Program
7	PS – Operation School Bell
8	PS- Community Food Orange
9	PS – Mental Health and Wellness Centers
10	AD – Planning and Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City allocates CDBG funds to activities that address the priorities of the 2020-2024 Consolidated Plan and comply with CDBG regulations. The City and the CDBG Program Committee consider funding requests

from nonprofit agencies based upon the proposed benefit to low- and moderate-income residents, the agencies' demonstrated capacity to carry out the proposed activities, the financial feasibility of the proposed activities, and the amount of funding available.

AP-38 Project Summary

Project Summary Information

1	Project Name	Orange Fair Housing Program
	Target Area	CDBG eligible areas within the City of Orange
	Goals Supported	Fair housing
	Needs Addressed	Fair housing counseling
	Funding	CDBG: \$25,000
	Description	Providing Fair Housing Services to low and moderate income Orange residents.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	150 low- and moderate-income persons
	Location Description	Low- and moderate-income areas.
	Planned Activities	The Fair Housing Foundation (FHF) will provide fair housing education, counseling, and enforcement; and related housing activities to affirmatively further housing laws on behalf of the City to comply with federal regulations.
2	Project Name	ADA Wheelchair Access Ramps
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Infrastructure improvements to benefit individuals with disabilities in low to moderate income areas
	Needs Addressed	Public Infrastructure improvements
	Funding	CDBG: \$90,000

	Description	This project includes the construction of sidewalk access ramps at various locations throughout the City. These access ramps will improve accessibility for the disabled to comply with the Americans with Disabilities Act.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	1000 low- and moderate-income disabled persons
	Location Description	Various city locations.
	Planned Activities	This project includes the construction of sidewalk access ramps at various locations throughout the City. These access ramps will improve accessibility for the disabled to comply with the Americans with Disabilities Act.
3	Project Name	Street Rehabilitation
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Infrastructure Improvements
	Needs Addressed	Infrastructure Improvements in low to moderate income areas
	Funding	CDBG: \$282,390
	Description	The project includes street improvements.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	929 low- and moderate-income persons
	Location Description	Grand St. Roadway Rehabilitation
	Planned Activities	Street improvement will include addressing issues with pavement distress and raveling of roadways; replacement of segments of sidewalks, driveways, curb ramps, curb and gutters.
4	Project Name	El Modena ADA Restroom
	Target Area	Low- and Moderate-Income Areas within the City of Orange
	Goals Supported	Facility Improvements for persons with disabilities in low to moderate income areas.
	Needs Addressed	Facility Improvements

	Funding	CDBG: \$300,000
	Description	Installation of an ADA Restroom at the El Modena Basin
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	500 low- and moderate-income disabled persons
	Location Description	740 E Taft Avenue, Orange, CA 92865.
	Planned Activities	ADA Restroom at the El Modena Basin Park
5	Project Name	After School Community Programs - El Camino, Grijalva, and Killefer Parks
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Public Services for low to moderate income persons.
	Needs Addressed	Public Services for low to moderate income persons.
	Funding	CDBG: \$40,000
	Description	The programs will provide supervised after-school recreation with a homework assistance component for children of ages five to 13.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	150 low-income and at-risk youth.
	Location Description	El Camino Real Park-400 North Main Street, Orange, CA 92866 Grijalva Park-368 North Prospect Street, Orange, CA 92869 Killefer Park-615 N. Lemon Street, Orange, CA 92868
	Planned Activities	The programs will provide supervised after-school recreation with a homework assistance component for children of ages five to 13.
6	Project Name	Bike Patrol Program - Community Oriented Policing
	Target Area	Low and Moderate Income Areas within the City of Orange
	Goals Supported	Homeless outreach and resources
	Needs Addressed	Public services for homeless individuals
	Funding	CDBG: \$60,000

	Description	This program will provide a community-oriented policing strategy designed to improve the quality of life in high density housing located in Low Income areas of the City.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	10,000 low-income persons
	Location Description	City Parks in CDBG areas
	Planned Activities	This program will provide a community-oriented policing strategy designed to improve the quality of life in high density housing located in Low Income areas of the City.
7	Project Name	Operation School Bell
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Public services for low to moderate income persons
	Needs Addressed	Public services for low to moderate income persons
	Funding	CDBG: \$15,000
	Description	This program will provide school clothing/uniforms, undergarments, shoe vouchers, and hygiene kits to Low Income elementary school (Kindergarten to Sixth Grade) students in the Orange Unified School District (OUSD).
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	205 low- and moderate-income students
	Location Description	124 South Orange Street Orange, CA 92866
Planned Activities	The program will provide school clothing and hygiene kits to Low Income OUSD elementary school (Kindergarten to Sixth Grade) students.	
8	Project Name	Community Food Orange
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Public services for low to moderate income persons

	Needs Addressed	Public services for low to moderate income persons
	Funding	CDBG: \$15,166
	Description	This program will provide free food to low-income residents.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	600 low- and moderate-income persons
	Location Description	147 West Rose Avenue Orange, CA 92867 1820 North Meats Avenue Orange, CA 92865
	Planned Activities	Food will be distributed on a weekly basis at two Friendly Center sites.
9	Project Name	Mental Health and Wellness Centers
	Target Area	CDBG Eligible Area in the City of Orange
	Goals Supported	Public services for low- and moderate-income persons
	Needs Addressed	Public services for low- and moderate-income persons
	Funding	CDBG - \$25,000
	Description	Creation of wellness center at elementary school.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	1,137 low- and moderate-income persons
	Location Description	Handy Elementary: 860 N. Handy Street Taft Elementary: 1829 N. Cambridge Street Esplanade Elementary: 381 N. Esplanade Street

	Planned Activities	Development of mental health and wellness centers equipped with comfortable age-appropriate furniture and seating, games and toys appropriate for play therapy, age-appropriate books and learning materials about mental health and wellness, sensory features for calming anxiety, and calming décor.
10	Project Name	Planning and Administration
	Target Area	City of Orange
	Goals Supported	Planning and Administration of grant
	Needs Addressed	Public facilities infrastructure and improvements; public services/homeless/non-homeless special need; housing rehabilitation and development – new construction.
	Funding	CDBG: \$176,888.80 HOME: \$43,223
	Description	Planning and administration of grant funding.
	Target Date	6/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	Low to moderate income individuals throughout the City of Orange.
	Location Description	300 E Chapman Avenue
	Planned Activities	Administration and planning of grant funding.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City selected projects for funding that benefit low and moderate income neighborhoods. Activities that provide direct/individual benefit will also be offered on a citywide basis to low- and moderate-income households.

Geographic Distribution

Target Area	Percentage of Funds
Low- and Moderate-Income Areas	100

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Funds are targeted to meet the National Objective of benefitting low- and moderate-income persons.

Discussion

The City allocates its CDBG funds to public facilities projects such as street improvements, as well as public services that benefit low- and moderate-income persons.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

During the needs assessment process, the City identified affordable housing as a priority need. The City takes every opportunity to allocate CDBG and HOME funds to affordable housing projects. The City will continue to solicit and work with developers to fund qualifying affordable housing in the City in FY2023-24. The Orange County Housing Authority will continue providing Section 8 Rental Assistance/Housing Choice Vouchers to approximately 363 low-income households.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	11
Special-Needs	0
Total	11

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	363
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	363

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

See the previous portions of this section for discussion.

AP-60 Public Housing – **91.220(h)**

Introduction

There is no public housing in the City of Orange.

Actions planned during the next year to address the needs to public housing

Not Applicable

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Not Applicable

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not Applicable

Discussion

Not Applicable

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City identified unmet needs for homeless and special needs population during the needs assessment process. The City did not receive applications for homeless-related programs to allocate FY 2023-24 CDBG and HOME funds. However, the City plans to use other funding sources to provide financial assistance for the operation of the two homeless navigation centers in Buena Park and Placentia.

Additionally, the City used CDBG-CV funds for the HRC which services those experiencing homelessness and the most vulnerable populations. Services that meet special needs are provided including food, laundry, and shower services are provided, as well as one-stop location for the coordination with continuum of care agencies.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

While the City does not receive Emergency Solutions Grant (ESG) funds, the City supports the County of Orange Continuum of Care strategies to address homelessness. Additionally, the City is part of the North Orange County Service Planning Area and actively collaborates with the County of Orange and other local cities to address homeless related needs. Finally, the City gives priority and allocates CDBG funds to projects benefiting the homeless population whenever it receives applications for CDBG funds.

The City also supported the services at the HRC with CDBG-CV funds. Services at the HRC specifically focused on helping homeless individuals with accessing services and resources they need to improve their situation, including food, water and services for mental and physical well-being, job training resources, and housing needs. Due to the centralized and unique structure of the HRC, the staff is very familiar with the individual needs of clients, helping to maximize the effectiveness of the services offered and leverage other resources.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City continues to support projects related to homelessness by allocating CDBG funds to these projects.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were

recently homeless from becoming homeless again

The City collaborates with the Orange County Housing Authority to provide Section 8 rental assistance to homeless families. The City is also working on implementing its Regional Housing Needs Assessment (RHNA) allocations mandated through the California Department of Housing and Community Development by supporting projects that create permanent housing for the homeless population or those at risk of becoming homeless (extremely low and very low income).

The City supports OCHA's applications for Continuum of Care Program Permanent Supportive Housing Program projects. Currently, 36 households are residing in Orange with certificates for this program.

The City also supports OCHA's applications for the Housing and Urban Development-Veterans Affairs Supportive Housing (HUD-VASH) Program vouchers, which combines rental assistance with case management and clinical services for homeless veterans. The VA Medical Center in Long Beach screens and selects veterans for participation in the Program, and refers qualified veterans to OCHA, which administers the housing component of the Program. Currently, 31 Orange households are participating in the HUD-VASH Program as of January 26, 2023.

Furthermore, the City used CDBG-CV funding for services at the HRC that provides basic needs services including food, clothing, showers, and laundry, and in addition, offers access to continuum of care partners on-site in a centralized setting to ensure that individuals are able to receive the support they need. On-site partner agencies offer support for connection to housing, mental and physical wellness, and childcare needs to allow parents more opportunities to improve their situation.

The City will also be establishing a TBRA program at the City in order to assist families and individuals from becoming homeless by offering housing assistance.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City supports OCHA's applications for the Rental Assistance for Non-Elderly Persons with Disabilities (NED) Program, which provides incremental Section 8 vouchers. The goal of the Program is to enable Non-Elderly, Disabled households to transition from health care institutions or skilled nursing care to independent living with appropriate services. As of January 26, 2023, one Orange household was participating in this Program.

The City also supports OCHA's applications for the Family Unification Program (FUP), which provides

Section 8 Rental Assistance to eligible families whose lack of adequate housing is a primary factor in the separation or threat of imminent separation of children from their families. The Program also provides vouchers for up to 18 months to emancipated youth (18- to 21-year-old children that left foster care at age 16 or older and lack adequate housing). The Orange County Social Services Agency refers potential FUP participants to OCHA, which administers the housing component of the Program. As of January 26, 2023, 14 Orange households were FUP participants.

Discussion

The City supports nonprofit applications for Continuum of Care funds to provide services and housing to the homeless. The City also seeks to provide CDBG funds to nonprofit agencies that serve the homeless. The Orange Police Department has a Homeless Engagement Assistance and Resource Team (HEART) to reach out to the homeless and connect them with the services. Officers work with the Orange County Mental Health Department and the Centralized Assessment Team to address homeless issues and find long term solutions.

In addition, the City used CDBG-CV funds for services to the most vulnerable populations at the HRC which offers access with continuum of care partners on-site, including social services, mental and physical wellness services, and resources to help individual improve their situation.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City has limited vacant land for residential development. Considering the high cost of land, it is challenging to develop affordable housing projects that are financially feasible. Furthermore, the City's historic district neighborhoods have their own zoning regulations and requirements that provide further barriers to development of affordable housing projects. While the City recognizes the importance of providing affordable housing to low- and moderate-income residents, the City allocates HOME funds and local funds to affordable housing projects to the extent possible.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City complies with State Law, including the requirements of SB 35, SB 330, SB 9, AB 686, AB 2035, AB 2097 and requirements for ADUs and JADUs. This compliance removes several barriers, for land use regulations, facilitates ministerial processing, and reduces or eliminates parking rates. The City has recently approved a Small Lot Subdivision Ordinance, is in the process of creating a Transfer Development Rights Ordinance and is about to begin creation of Objective Design Standards to streamline non-discretionary approval of housing projects with qualifying affordable units per State Law. The City grants regulatory incentives and concessions to affordable housing developers through its Density Bonus discretionary process. Concessions such as increased density (density bonus ordinance), reduced parking, or deferred impact fees are available for a project when the project includes the State-required amount of long-term affordable housing units. The City also has recently provided underutilized City real property to facilitate a multiple unit affordable workforce housing project known as Valencia Garden, has purchased property from an affordable housing developer so they can obtain a more favorable grant application ranking, and will deed the property back to them subsequent to obtaining the grant, and conducts tax finance [specify the name or purpose] meetings for affordable projects. The City also deeded three City surplus single family dwelling properties to a partnered non-profit housing provider for transitional housing and will be permitting ADU's on each property to maximize use of the property. Additionally, the City provides HOME grant funds, and redistributes revolving redevelopment money returning from past year's financial assistance to affordable projects to assist in financing new affordable housing projects. Grant and fund redistribution administration occurs via staffing at the City's cost. The City also contributes to a regional homeless center [NAME?] and, operates the HUB, a unhoused person services provider. Both endeavors have objectives to find transitional and permanent housing [Verify Accuracy]. The City has designated several Urban Mixed Use (UMU) General Plan Land Use designations and corresponding zoning that facilitates development at up to 60 units per acres plus density bonus opportunities up to 50% under AB 2035! These multiple sites in the UMU designations adequately fulfill candidate sites needs for RHNA purposes. During the last RHNA cycle, this incentivized UMU zone's residential development rate was demonstrated as successful. Senior housing is allowed with

a Conditional Use Permit in the City's commercial zones and a combination of mixed use and high-density residential zoning standards are applied to facilitate project feasibility through ample density and relaxed development standards. The City grants reasonable accommodations to housing units for persons with disabilities. Development impact fees may be deferred, waived, or reduced by the City Council. Several instances exist of the City Council allowing for deferred impact fee repayment for affordable housing projects. The City identifies and includes an analysis of existing and projected housing needs and a statement of goals, policies, quantified objectives, financial resources, and scheduled programs. The City provides some local subsidies to offset the difference between the affordable and market rate units of affordable units at risk of converting to market rate.

Discussion:

See the previous portions of this section for discussion.

AP-85 Other Actions – 91.220(k)

Introduction:

The City of Orange will undertake a variety of activities aimed at addressing the needs of the low- and moderate-income households. This includes providing affordable housing to the extremely low-income population, addressing homelessness, and providing public services to low-income children and families in need of food and shelter. Moreover, the City allocated CDBG funds to the Fair Housing Foundation to carryout fair housing activities, resolve any issues regarding fair housing, and hold workshops for tenants and landlords. Beginning July 1, 2023, the City also plans to establish a tenant based rental assistance program to assist qualifying individuals and families struggling with housing stability.

Actions planned to address obstacles to meeting underserved needs

The City supports services and projects aimed at addressing homelessness, social services, and housing affordability. The City collaborates with the Orange County Housing Authority to provide Section 8 rental assistance to low-income families. Furthermore, the City allocates CDBG funds to public services projects benefitting low- and moderate-income households. The allocation of CDBG and HOME funds is based on the high priority unmet needs that were identified during the preparation of the 2020-2024 Consolidated Plan.

Additionally, beginning July 1, 2023, the City will be establishing a Tenant Based Rental Assistance Program (TBRA) to assist qualifying populations struggling with housing stability.

Actions planned to foster and maintain affordable housing

The City preserves existing affordable housing stock by financing rehabilitation of affordable housing projects or negotiating with the new owners of affordable housing projects. The City continually supports the preservation and development of affordable housing to maintain and increase affordable housing supply.

Actions planned to reduce lead-based paint hazards

Given the limited CDBG funds, the City does not directly fund lead-based paint evaluation and reduction. The City supports the County of Orange efforts to reduce lead-based paint hazards in the City. If funding is available in the future, the City and the County plan to intensify their efforts to reduce the risk of lead poisoning for young, low income children that reside in El Modena, a lower income neighborhood. The City also conducts annual inspections of HOME funded properties and looks for

evidence of lead based paint in an effort to reduce the hazard.

Actions planned to reduce the number of poverty-level families

Per Section 3 HUD Act of 1968, the City will encourage jobs generated through CDBG funded construction projects be advertised to low-income residents where the construction project is located. Moreover, the City collaborates with the Orange County Housing Authority (OCHA) to provide Section 8 Rental Assistance/Housing Choice Voucher Program for low-income residents. The Family Self-Sufficiency (FSS), that is part of the Section 8 program, uses a step-by-step process that helps Section 8 participants identify and reach career goals, overcome impediments to success, locate needed resources and support services, and develop confidence. FSS advisors provide guidance and referrals to participants for services including child-care, job training and placement, education, transportation, and medical assistance. Finally, the City supports applications for CDBG funds for job training and placement for youth and adults.

Actions planned to develop institutional structure

The City's Community Development Department includes the following Divisions: Administration, Code Enforcement, Planning, and Housing that each work closely with the Public Works Department's Building Division. This enables the City to effectively coordinate its housing activities. The Planning Division performs functions that directly affect the development and rehabilitation of housing including preparation of the State-mandated Housing Element. The Planning Division also oversees the permit process, regulates compliance with zoning and building codes, and administers the Density Bonus Program required by State law.

The Housing Division administers the CDBG and HOME programs and is responsible for updating the Consolidated Plan every five years, preparing Annual Action Plans, and the Consolidated Annual Performance and Evaluation Report (CAPER). This Division works with various City departments that carry out CDBG-funded projects.

The City also works with non-profit (CHDO) and other affordable housing developers to develop or rehab affordable housing projects. The developers the City has worked with have provided attractive, affordable housing for low and moderate income low- and moderate-income households. The City encourages nonprofit agencies to apply for CDBG funds for programs that primarily benefit low- and moderate-income residents.

Actions planned to enhance coordination between public and private housing and social service agencies

The City will continue to work with public and private agencies to coordinate the delivery of housing and related services. The City also maintains a collaborative relationship with nonprofit organizations that provide social services to the community. The City of Orange partners with the Fair Housing Foundation

to assist households with fair housing-related issues, as well as provide informational resources to the community. The City has a well-established working relationship with the local CHODO, Orange Housing Development Corporation (OHDC), and over the years has supported OHDC's efforts to acquire multi-family properties in disadvantaged areas with higher minority populations. The subject properties are then rehabilitated, become well-managed and maintained by OHDC, and become income-restricted units. These projects have a proven track record of success. Support for this collaboration has come from different City sources, including some former Redevelopment Agency funding, CDBG, HOME funds, and other similar housing rehabilitation funding. The City currently is facilitating a joint partnership for an affordable housing project with Sisters of St. Joseph of Orange and Mercy Housing. Additionally, the City Council-approved Housing Element contains Policy Action Items 3, 4, 14, 16, 19, and 22 which continue to promote the development of affordable housing through community outreach, education, density bonus, regulatory incentives and funding when possible. The City will continue to seek opportunities to partner with non-profit organizations, outreach to the local development community, including non-profit developers, to explore partnerships and provide in-kind assistance in developing affordable housing within Orange. The City will continue to pursue opportunities for development adjacent to Chapman University to respond to the needs of the growing student population and work collaboratively with the University to ensure university sponsored student housing is developed in conjunction with any increases in student enrollment. The City was successful in funding multiple non-profit agencies that provide supportive housing and services for community members facing homelessness through CDBG grants. The City will continue to assist these and other organizations provided CDBG funds remain available. The City continues to look for alternative methods to provide services and housing opportunities for homeless persons in Orange. The City will continue to outreach to the Regional Center of Orange County to address and eliminate barriers for housing, provided resources remain available to do so. The City has successfully worked with property owners managing affordable rental units within Orange that have recently been at risk of converting to market-rate units and successfully negotiated funding for both short- and long-range extensions to keep these units affordable.

Discussion:

See the previous portions of this section for discussion.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City uses "Low- and Moderate-Income Housing Asset" funds to leverage its HOME funds. However, this funding source is limited. The City will consider other funding sources such as federal and state tax credits in conjunction with the HOME funds to finance affordable housing projects.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City does not use HOME funds for homebuyer activities.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City does not allocate HOME funds for rental affordable housing projects. Therefore, the City is not required to have guidelines for the resale or recapture of homeownership units acquired with HOME funds.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not use HOME funds to refinance existing debt on multifamily housing projects.